**Executive Order 14257** of 2 April 2025, published in the *Federal Register* on 7 April, provides a very detailed set of **exemptions** to the general application of the 10% ad valorem additional duty (and subsequent increases for specific countries). Let us see them in detail, article by article.

## 1. Explicit derogations - Art. 3(b)

### The following categories are excluded from the additional duties:

- (i) All articles protected by 50 U.S.C. 1702(b)
- This provision of the **International Emergency Economic Powers Act** excludes specific activities (such as personal communication, humanitarian donations, and scientific and cultural) the powers of the President in situations of economic emergency.
- (ii) Steel and aluminium already subject to duties under Section 232 (Trade Expansion Act 1962)
- ➤ It includes products affected by **Proclamations 9704, 9705, 9980, 10895 and 10896**, which already provide protective measures for imported steel and aluminium.
- (iii) Cars and car parts already affected by Section 232 duties, as per Proclamation 10908 (26 March 2025).
- (iv) Other specific products listed in Annex II, :
  - · copper,
  - pharmaceutical products,
  - semiconductors,
  - wooden articles,
  - critical minerals,
  - energy and derived energy.
- (v) Items subject to column 2 of the Harmonised Tariff Schedule (HTSUS)
- ➤ Column reserved for non-MFN (non Most Favoured Nation) countries, which already pay high tariffs.
- (vi) Articles that may become subject to future Section 232 duties.

## 2. Special Treatment for Canada and Mexico - Art. 3(d)-(e)

- If Canadian or Mexican goods do not meet the USMCA origin criteria, they are taxed at 25% duty, except:
  - o energy and energy resources (duty reduced to 10%);
  - o potassium (10% duty);
  - o duty-free components for products assembled in the USA.
- If previous orders are suspended or terminated, the goods:

- o originating USMCA= exempt from new duties;
- o non-originating USMCA= duty at 12%.

## 3. Partial derogation on US content - Art. 3(f)

- Duties apply only to the non-US portion of the value of the good, if at least 20% of the value is of US origin.
- U.S. Customs and Border Protection (CBP) will verify national origin and content.

## 4. Free Zones and the De Minimis Regime - Art. 3(g)-(h)

- (g) Goods admitted into a US free zone after 9 April 2025 must be classified as *privileged foreign status*, thus subject to exit duty
- **(h)** The duty-free treatment for small imports (**de minimis** regime) remains in place:
  - **under 1321(a)(2)(A)-(B)**: fully operational.
  - under 1321(a)(2)(C): operative until the Department of Commerce certifies full capacity to collect. After that, it will be revoked.

# **Conceptual summary of exemptions**

The exemptions are built on **three levels**:

- 1. **Substantial and existing** (products already affected by previous sanctions or duties);
- 2. **Strategic and selective** (critical raw materials, technology, energy);
- 3. **Technical-formal** (origin, de minimis threshold, free zones).

These exemptions show that the objective of the measure is not a **total closure**, but a **targeted restructuring** of the trade balance, leaving well-calibrated gaps open, especially to **protect strategic sectors and key partners**.

Here is a structured excerpt of the **products exempt from** duties according to **Annex II** of the executive order. If you wish, I can further elaborate this list by sectors (energy, electronics, pharmaceuticals, etc.) or associate each product with its **customs code (HS code)** for technical and legal insights. Let me know how you prefer to proceed.

Here is a **reasoned summary of** the **products exempted** from additional duties Executive Order 14257 (Annex II):

## Categories of products exempt from the new US duties (Annex II)

The decree expressly excludes **certain product categories of strategic importance or already subject to previous measures**, in order to avoid duplication of tariffs, to ensure critical supplies and not to damage high-tech or health sectors. Exempted products include:

### Strategic metals

- **Steel and aluminium** already subject to *Section 232* duties (Proclamations 9704, 9705, 9980, 10895, 10896).
- Copper, due to its critical use in electronics, infrastructure and defence.

### Pharmaceuticals and biotechnology

- Essential pharmaceuticals and medical devices.
- Active ingredients and chemical compounds for pharmaceutical use.

### **Critical technologies**

- **Semiconductors** and advanced electronic components.
- Equipment for the production of chips and integrated circuits.
- Some precision machine tools.

### Raw materials and natural resources

- **Timber** and derivatives used construction and industry.
- Critical minerals, including rare earths and rare materials for batteries.

## Energy

- Crude oil and refined products.
- Natural gas (including LNG).
- Renewable energy and related technologies (e.g. solar cells).

### **Duty-free components**

• Parts and components imported for **assembly in the US** into final duty-free products, even if they originate in Canada or Mexico and do not comply with USMCA rules of origin.

# Implicit purpose of exemptions

# These derogations aim:

- avoid collateral damage to US strategic supply chains;
- protect sectors already defended with pre-existing duties;
- securing supplies in areas considered **essential to national security**, in line with US industrial policy.

That clause, contained in Art. 3(f) of Executive Order 14257, introduces a duty mitigation criterion based on the composition of the value of the product. Let us explain it in clear terms:

## Formula of the clause

"Duties apply only to the non-US part of the value of the good, if at least 20 per cent of the value is of US origin."

# What does this mean in practice?

If an imported good consists of at least 20 per cent of its total value of components, materials, know-how or workmanship made in the United States, then the duty does not apply to the entire value of the good, but only to the part that comes from abroad.

# Numerical example

Imagine importing an industrial machine with a total value of \$100,000 into the US, made up as follows:

- USD 30,000 worth of US components (engines, software, design, etc.)
- **70,000 foreign components** (e.g. China, Germany)

Since 30% of the value is of US origin (i.e. more than 20%), the duty does not apply to the entire good, but only to the foreign portion, i.e:

10% duty on \$70,000 = \$7,000 \$

Instead of \$10,000 (10% on \$100,000), as it would be without the exemption.

# Why is this clause important?

- 1. **Avoid excessive penalisations** for 'hybrid' goods, i.e. produced abroad but with significant US content (typical in global supply chains).
- 2. **It incentivises the use of US inputs** by foreign producers: if they increase the US value in their products, they pay less duty.
- 3. **It protects US companies** with foreign integrated plants or suppliers (e.g. Apple, Tesla, Boeing...).

Who decides whether the asset is 'at least 20 per cent American'?

### **U.S. Customs and Border Protection (CBP)** will verify, based:

- customs documentation;
- detailed invoices;
- certificates of origin;
- analysis of the product bill of materials.

If you want, I can help you formulate this rule schematically for presentation or interpretative note. Do you want me to transform it?

### Article 3(h) of Executive Order 14257 states that:

"The duty-free treatment provided for in section 321(a)(2)(C) of the *Tariff Act of 1930* (de minimis regime) remains in force, except for the People's Republic of China, in respect of which this exemption no longer applies."

## What does the de minimis regime mean?

The *de minimis* regime allows the **duty-free import** of **low-value** goods, currently up to **USD 800 per shipment**, **without formal customs declaration**.

It is a tool designed for:

- facilitating cross-border electronic commerce (e-commerce);
- streamline the entry of small parcels destined for end consumers;
- avoid administrative costs disproportionate to the value of the goods.

# Exclusion of China: what changes?

For goods from China, this threshold will no longer apply:

Any shipment, even under \$800, will be subject to 10% (or 25%) additional duties.

# Purpose of the derogation

- **duty evasion** by artificially fragmenting shipments.
- **Directly hit the Chinese e-commerce platforms** (e.g. Shein, Temu, AliExpress) that send millions of parcels to the US by exploiting de minimis.
- Limit massive entry of cheap goods by circumventing standard tariff barriers.

# Strategic observation

The measure has strong political and protectionist overtones, since:

- affects a vital channel of Chinese trade with American consumers;
- may trigger a symmetrical reaction from Beijing;

•	is part of a broader strategy to curb 'dependence' on cheap Chinese imports.